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## **Public** Consultation on the Circular Economy

Fields marked with \* are mandatory.

Frequently Asked Questions

on the Consultation on Circular Economy- the file is available for download here:

FAQs Circular Economy.pdf

#### 1 Introduction

Global competition for resources is increasing. Supply concentration of resources, particularly critical raw materials outside the European Union, makes European industry and society dependent on imports and increasingly vulnerable to high prices, market volatility, and the political situation in

supplying countries. At the same time, natural resources are often used unsustainably across the globe, causing additional pressure on raw materials, environmental degradation and threats to ecosystems. This trend will increase with changes in world population and patterns of economic growth.

A 'circular economy' aims to maintain the value of the materials and energy used in products in the value chain for the optimal duration, thus minimising waste and resource use. By preventing losses of value from materials flows, it creates economic opportunities and competitive advantages on a sustainable basis.

Moving towards a more circular economy can promote competitiveness and innovation, a high level of protection for humans and the environment, and bring major economic benefits, thus contributing to job creation and growth. A circular economy fosters sustainable development in which environmental, economic and social dimensions go hand in hand. It can also provide consumers with longer-lasting and innovative products that save them money and improve their quality of life.

A successful transition towards a circular economy requires action at all stages in the value chain: from the extraction and transportation of raw materials, through material and product design, production, distribution and consumption of goods, repair, remanufacturing and reuse schemes, to waste management and recycling.

In December 2014, the Commission announced the withdrawal of its legislative proposal for the review of waste legislation, to be replaced by a new, more ambitious, initiative for the promotion of the circular economy by the end of 2015.

This initiative aims at promoting the transition to the circular economy through a comprehensive, coherent approach that fully reflects interactions and interdependence along the whole value chain, rather than focusing exclusively on one part of the economic cycle. It will comprise a revised legislative proposal on waste and a Communication setting out an action plan on the circular economy for the rest of this Commission's term of office. The action plan will cover the whole value chain, and focus on concrete measures with clear EU added value, aiming at 'closing the loop' of the circular economy. The circular economy initiative will also contribute to wider EU objectives such as the Energy Union, the climate objectives and resource efficiency.

Input from stakeholders and the public will be a key factor in the preparation of this work. The objective of this public consultation is to help the Commission to pinpoint and define the main barriers to the development of a more circular economy and to gather views regarding which measures could be taken at EU level to overcome such barriers.

Public consultations on the review of EU waste targets and on the sustainability of the food system took place in 2013 [The results of these public consultations can be found here]. This consultation therefore focuses on other points relating to the transition to a circular economy, broadening the scope of inquiry to other parts of the economic cycle (e.g. the production and consumption phases) and general enabling framework conditions (e.g. innovation and investment). Please note that a separate public consultation on waste market distortions will be launched shortly. Stakeholders interested in waste markets may wish to respond to that consultation as well.

#### **Views**

Normal Enhanced Contrast

Languages

[EN] English

#### Contact

**ENV-GROW-CIRCULAR-**ECONOMY@ec.europa.eu

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2.4. How well info	ormed are					
_	rcular economy initia	ative?				
Very well inf						
O Fairly well in						
O Not very wel						
O Not informed	d at all					
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Please provide your email address if you would like to be informed of the outcome of this consultation

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eu@minienm.nl

#### 3 Production phase

The design of a material or product can facilitate recycling, extend its lifetime through reuse, refurbishment or repair and reduce its environmental impact by reducing its energy, waste generation or water consumption over its life cycle.

This section seeks your views on actions that you think the EU should take to promote the circular economy in the production stage, including product design, production and sourcing of materials.

3.1. How would you assess the importance of the following measures to promote circular economy principles in product design at EU level?

	very important	important	not very important	not important	no opinion
Establish binding rules on product design (e.g. minimum requirements on 'durability' under Ecodesign Directive 2009/125/EC)	•	0	0	0	0
Encourage industry-led initiatives (i.e. self-regulation)	•	0	0	0	0
Develop standards for voluntary use	0	•	0	0	0
Promote and/or enable the use of economic incentives for eco- innovation and sustainable product design (e.g. via rules on Extended Producer Responsibility schemes)	•	0	0	0	0
Review rules on legal and commercial guarantees	0	•	0	0	0
Encourage the consumption of green products (see section 4)	•	0	0	0	0
Other — please specify below	•	0	0	0	0

#### Glossary:

Legal guarantees: Tangible goods have a minimum two-year legal guarantee under EU consumer legislation (Directive 99/44/EC). This guarantee makes the seller liable to the consumer for any lack of conformity with the sales contract which exists at the time of delivery of the good and becomes apparent within two years from delivery of the goods.

Commercial guarantees: Guarantees provided by traders to consumers on a voluntary basis, by which the trader undertakes to reimburse the price paid or to replace, repair or handle consumer goods in any way if they do not meet the specifications set out in the guarantee statement or in the relevant advertising.

ľ	f										
	you think	that	additional	options	not	listed	above	should	be c	onsidered,	please
	specify:										

200 character(s) maximum (57 characters left)

Enhancing, streamlining and optimizing the current set of instruments at EU level and

3.2. In order to facilitate the transition to a more circular economy, how would you assess the importance of the following product features?

	very important	important	not very important	not important	no opinion
Durability	•	0	0	0	0
Reparability: Availability of information on product repair (e.g. repair manuals)	•	0	0	0	0
Reparability: Product design facilitating maintenance and repair activities	•	0	0	0	0
Reparability: Availability of spare parts	•	0	0	0	0
Upgradability and modularity	•	0	0	0	0
Reusability	0	•	0	0	0
Biodegradability and compostability	•	0	0	0	0
Resource use in the use phase (e.g. water efficiency)	•	0	0	0	0
Recyclability (e.g. dismantling, separation of components, information on chemical content)	•	0	0	0	0
increased content of reused parts or recycled materials	•	0	0	0	0
increased content of renewable materials	•	0	0	0	0
Minimising lifecycle environmental impacts	•	0	0	0	0
Other- please specify below	•	0	0	0	0

If you think that additional	
options not listed above should	be considered, please specify:

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ĺ	outpading the leaguity of and use the control decision	^
-	extending the longevity of products through designs	

would you assess the importance of the following additional considerations when applying circular economy principles to products at EU level?

	very	important	not very important	not important	no opinion
Impact on production cost and affordability of the product	0	•	0	0	0
Impact on production processes and value chain	0	•	0	0	0
Impact on consumers (e.g. through durability and reparability)	•	0	0	0	0
Functionality of the product	•	0	0	0	0
Enabling innovation	•	0	0	0	0
Respecting technology neutrality	•	0	0	0	0
Impact on EU imports and exports	0	•	0	0	0
Other — please specify below	•	0	0	0	0

		_	
If you think that other  considerations not listed above should be taken into accepted;	count, please		
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Overall gains in eco efficiency in favour of natural capital a	and hindiversity of	auld bo a	^
Overall gains in eco eniciency in layour of natural capital a	and blodiversity si	louid be a	~
3.4.			
From a circular economy perspective, in your view w	hich product ca	tegories	
should be given priority in the next few years and			
why?			
at most 3 choice(s)			
☐ White goods (e.g. dishwashers, refrigerators)			
✓ Small domestic appliances (e.g. microwave ovens,	food processors	)	
Office equipment (e.g. computers, printers)			
☐ Small electronics (e.g. smartphones, cameras)			
Packaging materials			
Heating equipment (e.g. boilers, water heaters)			
Air-conditioning and ventilation systems			
Lighting products			19
☐ Motors and pumps			
☐ Industrial equipment			
✓ Clothing and textiles			
☐ Furniture			
☑ Cars			
Construction products (e.g. windows, insulation m			
General measures (concerning a broad range of pr	oducts) should b	e taken	
☑ Others			
If you think that			
other product categories not listed above should be tal	ken into		
account, please specify:			
200 character(s) maximum (maximum length exceeded by	/ 1 characters)		
Overall gains in eco efficiency in favour of natural capital	and biodiversity		Ç

Please	
give reasons for your choice: small domestic appliances	
NL research by TNO, Circle Economy and MVO Nederland on transition chains in NL and	<b>−</b> ≎
Please	
give reasons for your choice: clothing and textiles	_
land - and water use, biotic resources, large quantities, micro plastic pollution	0
Please	
give reasons for your choice: cars	_
Same research, production in EU, high value reuse is a great possibility	-0
Please	
give reasons for your choice: construction products	
needs of mainly bulk material that are generally not scarce, but use a lot of energy.	<b>-</b> \$
•	
Please	
give reasons for your choice: general measures	_
enlarge guarantee period of products,	0
Please	
give reasons for your choice: others	
	-0

#### 3.5. Which

of the actions listed below should be given priority at EU level to promote circular economy solutions in production processes?

	very important	important	not very important	not important	no opinion
Promote cooperation across value chains (e.g. through encouraging new managerial modes)	•	0	0	0	0
Address potential regulatory obstacles in EU legislation - please specify	•	0	0	0	0
Address potential regulatory gaps in EU legislation - please specify	•	0	0	0	0
Support the development of innovative business models (e.g. leasing)	•	0	0	0	0
Improve the interface between chemicals and waste legislation	•	0	0	0	0
Promote collaboration between and among private and public sectors, including end-users	•	0	0	0	0
Support the development of digital solutions	0	•	0	0	0
Identify and promote exchange of best practice	0	•	0	0	0
Identify minimum standards for increasing resource- efficient processes (e.g. Best Available Techniques)	. 0	0	•	0	0
Ensure availability of reliable data on material flows across value chains	•	0	0	0	0
Provide access to finance for high-risk projects	0	0	•	0	0
Other — please specify below	0	•	0	0	0

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		V			
you think that further options not listed above should be specify:	e considered, please				
200 character(s) maximum (1 characters left)					
To create more clarity and to focus on the values of the W	D (minimize negative effect	on 🗘			
ease specify which regulatory gaps you are referring to					
300 character(s) maximum (26 characters left)					
End of waste		Ç			
6. How effective do you think each of the actions at EU level promoting sustainable production and sourcing of raw materials?					
	very effective	effective	neutral	not effective	no opinion
Establishing a legally binding framework at EU level (e. sustainability criteria)	g.	•	0	0	0
Developing and promoting voluntary compliance scheme	es	0	0	0	0
Addressing the issue through trade policy	0	•	0	0	0
Addressing the issue through the promotion of targeted initiatives	d global	•	0	0	0
Promoting the exchange of best practice among busine	sses	0	0	0	0
Other — please specify below	•	0	0	0	0
you think that further options not listed above should be considered, please s 200 character(s) maximum (18 characters left)	pecify:				
MAES		0			
.7. Do you have any other comments about the production phase?					
		120			
500 character(s) maximum (334 characters left)	vices	0			
500 character(s) maximum (334 characters left)  No-Nett-Loss ambition for biodiversity and ecosystem ser					

perceived costs and benefits of their choices.

This section seeks your views on the best way to promote the circular economy in the consumption phase.

A .	4	ш	nw

would you assess the importance of the following measures to promote circular economy principles in the consumption phase at EU level?

	very important	important	not very important	not important	no opinion
Provide more information relevant to the circular economy to consumers, for example on expected lifetime of products or availability of spare parts	0	•	0	0	0
Ensure the clarity, credibility and relevance of consumer information related to the circular economy (e.g. via labels, advertising, marketing etc.) and protect consumers from false and misleading information in this respect	•	0	0	0	0
Organise EU-wide awareness campaigns to promote the circular economy	0	•	0	0	0
Improve/clarify rules and practices affecting consumer protection (e.g. relating to legal and commercial guarantees)	•	0	0	0	0
Take action on product and material design (see section 3)	•	0	0	0	0
Encourage financial incentives to consumers at national level (e.g. by differentiated taxation levels depending on products' resource efficiency)	0	•	0	0	0
Take measures targeting public procurement (e.g. through criteria for Green Public Procurement)	0	•	0	0	0
Encourage new modes of consumption such as shared ownership (e.g. car sharing), collaborative consumption, leasing and the use of internet-based solutions	•	0	0	0	0
Promote the development of repair and maintenance services	•	0	0	0	0
Encourage waste prevention (e.g. minimising food waste)	•	0	0	0	0
Other — please specify below	•	0	0	0	0

200 character(s) maximum (22 characters left)	
The Commission should play an encouraging and facilitating role for European retailers and	-0
J.2.	
Which products should be a priority for EU action to promote more sustainable consumption patterns and why?	
at most 3 choice(s)	
☐ White goods (e.g. dishwashers, refrigerators)	
☑ Electronics	
☑ Food and beverages	
☐ Packaging materials	
☑ Clothing and textiles	
☐ Furniture	
☐ Cars	
☐ Construction products	
☐ General measures (concerning all consumer products) should be taken	
☐ Other — please specify below	

200 character(s) maximum (4 characters left)  High rate of replacement through buying of new products, fast outdating and obsolescence	
High rate of replacement through buying of new products, fast outdating and obsolescence	
Please	
give reasons for your choice: food and beverages	
200 character(s) maximum (52 characters left)	
reliable and accessible information on the impact of consumption patterns;.	
Please	
give reasons for your choice: clothing and textile	
200 character(s) maximum (11 characters left)	
High rate of replacement through buying of new products, fast outdating because of fashion,	
4.3.	
Do you have any other comments about the consumption phase?	
500 character(s) maximum (500 characters left)	
÷ ÷	

Secondary raw materials are waste materials which are to be sold and used for recycling in manufacturing. At present, they still account for a very small portion of the material used in the EU. The quality and supply of secondary raw materials depends greatly on waste management practices and the degree of separation of material streams at source. However, other barriers to the development of markets for secondary raw materials can be identified. Some of these barriers may be of a horizontal nature, while others may only be relevant to specific types of material.

5.1. ln your view, what are the main obstacles to the development of markets for secondary raw materials in the EU? In the list below, for each material, indicate the obstacle(s) that you consider significant by ticking the corresponding cell(s) Significant Critical Bio-Construction for all Glass Metals Paper Plastic Wood/Biomass nutrients aggregates materials materials Lack of EU-wide quality standards for  $\checkmark$ recycled materials Poor quality of recycled materials (e.g. containing  $\square$ unwanted substances/high contamination) Lack of information or misinformation about V  $\checkmark$ the quality of recycled materials Poor availability of waste/material to be recycled Poor reliability of supply for recycled materials Low demand for recycled materials  $\square$ (e.g. on the EU market) Cost differential between primary and secondary raw materials Organisational cost of switching from primary to secondary raw materials in industrial processes Regulatory obstacles at national/regional/local V level Regulatory obstacles at EU level Regulatory gaps at EU abla $\square$ level Regulatory gaps at national/regional/local level Insufficient cooperation/exchange of information along the value chain (e.g. between producers, recyclers and

	authorities responsible for waste management)									
	Lack of reliable data on secondary raw material flows		$\square$							
	No opinion									
	Other- please specify below									
4	Glossary:									
	Bio-nutrients- Recovered		:h as nitrogen	, or phosphoru	ıs and organ	ic matter	(from e.	g. sewage	e sludge an	nd farm organic
	matter residues), for use construction aggregates-									
Lace for 500 qui	uality of recycled materia 10 character(s) maximum ( EU standards , e.g. End-of	European Coren.htm  are the most ecific dards  130 character ertilizers from als  305 character f-Waste criteria	relevant act relevant act rs left) secondary sources left) a, can help to	tions to take a	ere: http://d	ec.europa	a.eu/ente	erprise/p	olicies/raw	·
m	aterials			recycled						
50	O character(s) maximum ( Construction aggregates: s			material-passpo	orts for used		<b>^</b>			
	r emand for recycled mater 00 character(s) maximum ( Market for secondary mate	399 charactei		Prices for prima	ry materials a	re	- \$			
	t fferential between prima on character(s) maximum ( Construction aggregates: I	328 characte	rs left)		erials and dis	courage	- 0			
	gulatory	nal/local lov	vel.							
	ostacles at national/regio 00 character(s) maximum (									
	End of waste status.		-				-0			

Regulatory	
gaps at EU level	
500 character(s) maximum (247 characters left)	
Bionutrients: Extending the scope of Regulation (EC) nr. 2003/2003 to include organic	¥
ack	
of reliable data on secondary raw material flows	
500 character(s) maximum (455 characters left)	
EU could facilitate this to get EU wide data.	0
5.3.	
Which secondary raw materials markets should the EU target first to improve the way they work?	
at most 3 choice(s)	
Bio-nutrients (e.g. nitrogen, phosphorus and organic matter from e.g. sewage slud fertiliser use	ge and farm organic matter residues) for
Construction aggregates (i.e. coarse particulate material used in construction, incl	uding sand, gravel, crushed stone, slag)
☐ Critical raw materials such as rare earth elements or certain precious metals	
Glass	
Metals	
☐ Paper  ☑ Plastics	
✓ Wood/Biomass	
☐ Other — please specify below	
Please	
give reasons for your choice: Bio-nutrients for fertiliser use	
Bio-nutrients : Innovative technologies enable recovery of nutrients, such as phosphate,	T0
· · · · · · · · · · · · · · · · · · ·	_~
Please	
give reasons for your choice: Plastics	
	-\$
Please	
give reasons for your choice: Wood/Biomass	■ Von
Wood/biomass: Technology has now reached the point where plastics and all sorts of other	- ô
5.4.	
Do you have any other comments about the development of markets for secondary raw materials?	
500 character(s) maximum (3 characters left)	
Avoid narrow definition of secondary resources in legal frameworks e.g. "secondary	-\$
6 Sectoral measures	
Certain sectors may require a tailored approach in order to 'close the loop' of the cir	cular economy, and some could be made.
Certain sectors may require a tailored approach in order to 'close the loop' of the cir strategic priorities in order to accelerate the transition.	cular economy, and some could be made

This section seeks your views on which sector(s) should be considered a priority for EU action, and which relevant measures or actions should be taken.

6.1.
In your view, which sectors should be a priority for specific EU action on the
circular economy and why?
at most 3 choice(s)
☑ Agriculture
☑ Bio-nutrients (e.g. from sewage sludge or farm organic matter residues) for use in fertilisers
☐ Chemical industry and process manufacturing
Construction/demolition and buildings
☐ Electrical and electronic goods
☐ Energy
☐ Fisheries/ aquaculture
☑ Food and drinks, including reduction of food waste
☐ Forest-based and other bio-based products
☐ Furniture
☐ Information and communication technologies
☐ Mining and quarrying
☐ Plastics
☐ Retailing
☐ Services
☐ Textiles
☐ Transport
☐ Water sector/sewage treatment
☐ Other- please specify below
Agriculture
500 character(s) maximum (374 characters left)
high value reuse of recycled aggregates possibilities for circularity in built in parts in the
Bio-nutrients
for use in fertilisers
500 character(s) maximum (411 characters left)
review EPR in a way that it has effects on design , use, re-use and quality of recycling
Food
and drinks, including reduction of food waste
500 character(s) maximum (410 characters left)
very high ecological impact, large product sector, much improvement necessary and
very high ecological impact, large product sector, much improvement necessary and
7 Enabling factors for the circular economy, including innovation and investment
Enabling factors are essential to support the development of the circular economy could include supporting the development, dissemination and uptake of innovative solutions, investing in technology and infrastructure, supporting SMEs and developing the required skills and qualifications.
This section seeks your views on the role of these enabling factors in the development of the circular economy.
This section seems your views on the rote of these enabling factors in the development of the circular economy.

# 7.1. How important are the following enabling factors in promoting the circular economy at EU

	very important	important	not very important	not important	no opinion
Financing innovative projects or technologies relevant to the circular economy (from EU funds, e.g. Horizon 2020)	•	0	0	0	0
Public incentives (e.g. financial guarantees) for private investors to finance projects conducive to the circular economy	0	•	0	0	0
Support for the development of circular economy projects (e.g. technical assistance)	0	0	•	0	0
Support for innovative systemic approaches and cross-sectoral cooperation (e.g. industrial symbiosis and cascading use of resources)	•	0	0	0	0
Partnerships with public authorities to help innovative businesses overcome potential legal obstacles to innovation	•	0	0	0	0
Promotion of innovative business models for the circular economy (e.g. leasing and sharing)	•	0	0	0	0
Specific measures to encourage the uptake of the circular economy among SMEs	0	•	0	0	0
Exchange and promotion of best practice	•	0	0	0	0
Promoting the development of skills/qualifications relevant to the circular economy	0	•	0	0	0
Support for capacity-building in public administrations	0	0	•	0	0
Support for market penetration of innovative projects through labelling, certification and standards, public procurement for innovation, etc.	0	•	0	0	0
Better monitoring the implementation and impact of policies contributing towards the circular economy agenda	0	•	0	0	0
Increasing the knowledge base by collecting and providing information and data e.g. on material flows, technologies and consumption patterns	0	•	0	0	0
Other- please specify below	0	•	0	0	0

	0	•
Other- please specify below	0	•
sures not listed above should be considered, please		
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oad documents		
1	information and data e.g. on material flows, technologies and consumption patterns  Other- please specify below  It think that other asures not listed above should be considered, please cify:  character(s) maximum (5 characters left)  rontrunner policy, dynamic standardsetting, pre-commercial and innoversity of the comments about enabling factors to promomy?  character(s) maximum (maximum length exceeded by 8 character)	information and data e.g. on material flows, technologies and consumption patterns  Other- please specify below  It think that other assures not listed above should be considered, please cify:  It character(s) maximum (5 characters left)  Tontrunner policy, dynamic standardsetting, pre-commercial and innovative  If you have any other comments about enabling factors to promote the circumomy?  If character(s) maximum (maximum length exceeded by 8 characters)  Other-please specify below  If think that other assures specify below  If think

