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Proposal for a

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

amending Regulation (EU) 2021/2115 as regards a specific type of intervention to provide exceptional temporary support under the European Agricultural Fund for Rural Development (EAFRD) and the possibility to adapt direct payments allocations for calendar year 2027 and Regulation (EU) 2021/2116 as regards more flexible rules on payments of advances in response to the increased fertiliser prices due to the Middle East crisis

EXPLANATORY MEMORANDUM

1. CONTEXT OF THE PROPOSAL

• Reasons for and objectives of the proposal

Fertilisers are essential to agricultural productivity, farm viability and food security. **For the second time in less than five years, the world and Europe are seeing a steep surge in mineral fertiliser prices.** In 2022, the Commission presented a *Communication on ensuring availability and affordability of fertilisers*¹ (the 2022 Communication) setting out immediate measures to safeguard availability and affordability. The persistence since then of high prices and structural difficulties led the Commission to announce a *Fertiliser Action Plan* in the *REsourceEU Communication*², to ensure the availability and affordability of domestic fertilisers and propose actions enabling transition towards recycled nutrients and other alternatives. The Middle East crisis has further exposed EU structural vulnerabilities in fertiliser supply.

Fertilisation is one of the most important costs for farmers³. The weight of fertilisers in farm accounts is particularly high for arable crop farmers, where they represented 24% of intermediate inputs and 16% of total inputs in 2023⁴. In the last quarter of 2025, fertiliser costs for EU farmers were still 62% above their 2020 levels (before the previous peak price). In the first months of 2026, EU domestic fertiliser prices have increased, in particular those of nitrogen fertilisers, fuelled by global demand, trade and geopolitical drivers. In April 2026, overall nitrogen fertiliser prices in the EU increased further by 40% above the level of December 2025.

The deterioration in fertiliser affordability risks leading farmers to reduce fertiliser application, with possible negative impacts on quality and yields and to reduce cultivated area, with an impact on EU production. It may also lead farmers to switch for less nitrogen-intensive crops, for example from maize to sunflower or pulses, or to prioritise short-term by privileging nitrogen over phosphorus and potassium, with potential long-term consequences for soil fertility.

As announced in the Communication on a Fertiliser Action Plan⁵, in order to help farmers with liquidity problems due to the high fertiliser prices, as part of a targeted CAP package, the Commission proposes an amendment to Regulations (EU) 2021/2115 and (EU) 2021/2116 in order to introduce a new type of intervention under the Common Agriculture Policy (CAP) Strategic Plans, the possibility to adapt the level of direct payments in calendar year 2027 and the possibility of paying advances to beneficiaries for direct payments prior to 16 October 2026.

The new type of intervention, funded by the European Agricultural Fund for Rural Development (EAFRD) and implemented through the CAP Strategic Plans, allows Member

¹ Communication from the Commission – Ensuring availability and affordability of fertilisers 2022 {COM/2022/590 final/2}. [EUR-Lex - 52022DC0590\(01\) - EN - EUR-Lex](#)

² REsourceEU Action Plan Accelerating our critical raw materials strategy to adapt to a new reality {COM/2025/945 final}. [EUR-Lex - 52025DC0945 - EN - EUR-Lex](#)

³ Representing in 2024 and 2025 slightly more than 7% of input costs for the EU farming sector, after a record of close to 9% in 2022, EAA

⁴ Farm Sustainability Data Network (FSDN)

⁵ Communication from the Commission - Fertiliser Action Plan: Partnership for ensuring the availability, affordability and strategic autonomy in home-grown EU fertilisers {COM/2026/310 final}. [EUR-Lex - 52026DC0310 - EN - EUR-Lex](#)

States who chose to implement it to provide targeted liquidity support to farmers most affected by the current crisis.

By directly and swiftly addressing the cash-flow challenges of affected farmers, the support through the new type of intervention will contribute to food security while providing for a lean administration allowing swift deployment, as the support can take the form of unit costs per hectare for farmers.

The type of intervention will be time limited and targeted, in line with the overall Middle East crisis support measures. With a view to ensuring the most efficient use of resources, Member States putting in place the type of intervention will be required to substantiate the targeting of the new support intervention to those most affected, based on objective and non-discriminatory criteria. Moreover, a maximum share of the Union contribution to this new type of intervention should be fixed.

As regards the process, Member States would need to include the new type of intervention in the CAP Strategic Plan via a plan modification. This submission of a request for a strategic amendment of the CAP Strategic plan can only take place after the entry into force of this regulation. However, payments to the farmers are already possible once the regulation enters into force.

Additionally, allowing Member States to pay advances to farmers for direct payments interventions before 16 October 2026 will provide greater flexibility in addressing farmers' liquidity constraints. Requests for reimbursement by the Commission for advances made earlier than 16 October 2026 can only take place with the November declaration, as otherwise there is a risk that the EAGF budgetary ceiling will be exceeded. No such flexibilization is required for EAFRD, the current system already allows advances.

To allow Member States further flexibility when addressing the impact of the high fertiliser prices, they will also be allowed to adjust their allocations for direct payments for calendar year 2027 and make the necessary amendments of their CAP Strategic Plans to adapt to the situation.

- **Consistency with existing policy provisions in the policy area**

The proposal is consistent with the overall legal framework established for the Common Agricultural Policy and is limited to a targeted amendment of Regulation (EU) 2021/2115 and Regulation (EU) 2021/2116. The proposal is part of the CAP package as announced in the Communication on a Fertiliser Action Plan and complements all other measures aimed at addressing the current situation taken by the Union, in particular those measures under State Aid and the agricultural reserve aimed at providing liquidity.

- **Consistency with other Union policies**

The proposal is limited to targeted amendments of Regulations (EU) 2021/2115 and (EU) 2021/2116 and maintains consistency with other Union policies.

2. LEGAL BASIS, SUBSIDIARITY AND PROPORTIONALITY

- **Legal basis**

The proposal is based on 43(2) of the Treaty on the Functioning of the European Union.

- **Subsidiarity (for non-exclusive competence)**

The Treaty on the Functioning of the European Union provides that the competence for agriculture is shared between the Union and the Member States, while establishing a common agricultural policy with common objectives and a common implementation. The proposal aims at ensuring the common objectives and common implementation of a new rural development type of intervention for crisis support, the possibility to adapt direct payments allocations for calendar year 2027 and the possibility of earlier advances for direct payments made to farmers by Member States.

- **Proportionality**

The proposal comprises limited and targeted amendments that do not go beyond what is necessary to achieve the objective of providing exceptional and temporary relief to farmers, who are particularly affected by the severe increase of fertiliser prices due to the Middle East crisis.

- **Choice of the instrument**

A Regulation is the appropriate instrument to introduce the additional measure needed to address these unprecedented circumstances.

3. RESULTS OF EX-POST EVALUATIONS, STAKEHOLDER CONSULTATIONS AND IMPACT ASSESSMENTS

- **Ex-post evaluations/fitness checks of existing legislation**

N/A

- **Stakeholder consultations**

Due to the technical, limited and urgent nature of the proposed modifications, the legal proposal is not suitable for a wide public consultation. Furthermore, the initiative merely follows up on the commitment made in the Communication on a Fertiliser Action Plan regarding these amendments. Considering the urgency and the need for co-legislators to adopt the Regulation as soon as possible, the proposal will not be published for feedback on the Have Your Say portal after its adoption. This explanatory memorandum will however be transmitted to the other institutions together with the accompanying act and will be available to the public through EUR-Lex.

- **Collection and use of expertise**

N/A

- **Impact assessment**

An impact assessment was carried out to prepare the proposal for Regulation (EU) 2021/2115 and Regulation (EU) 2021/2116. These proposed limited amendments do not require a separate impact assessment.

- **Regulatory fitness and simplification**

The proposal was subject to the Commission's Digital Check, aimed at ensuring the adequate alignment of policy proposals with digital environments.

The proposed Regulation of the European Parliament and of the Council text doesn't contain any obligation or criterion set in a paragraph or an article of the legal text that concerns collection, processing, generation, exchange or sharing of data; automation or digitalisation of stakeholders' processes; the use of new or existing digital solutions and/or digital public services.

- **Fundamental rights**

N/A

4. BUDGETARY IMPLICATIONS

This proposal has no budgetary implication for the 2021-2027 MFF, as any change is within the existing CAP envelopes.

5. OTHER ELEMENTS

- **Implementation plans and monitoring, evaluation and reporting arrangements**

The implementation of the new type of intervention will be monitored and reported upon in the framework of the existing general reporting mechanisms established in Regulation (EU) 2021/2115. The proposals for earlier advances and adjustment of direct payments allocations for calendar year 2027 has no implications on existing monitoring, evaluation and general reporting mechanisms established in Regulation (EU) 2021/2116.

- **Explanatory documents (for directives)**

N/A

- **Detailed explanation of the specific provisions of the proposal**

In order to address the impact of the Middle East crisis and the severe increase of fertiliser prices which have a major impact on farmers' income and their liquidity, it is proposed to amend Regulation (EU) 2021/2115 and Regulation (EU) 2021/2116 to:

- Introduce a new type of intervention to allow Member States to provide exceptional and temporary liquidity support to farmers, affected by the higher fertiliser costs due to the Middle East crisis. The new type of intervention can be co-financed up to 65% with EAFRD and the maximum share of Union contribution is 25% of the amounts reserved for crisis payments for the years 2026-2027. Member States may add additional national financing of up to 200%.
- Provide for the Member States to pay an increased rate of advances and the possibility to pay advances earlier than the 16 October 2026 to support the cash-flow of farmer.
- Provide for the possibility to adapt direct payments allocations for calendar year 2027 to allow for flexible planning of support to farmers in the last year of the CAP Strategic Plans.

Proposal for a

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amending Regulation (EU) 2021/2115 as regards a specific type of intervention to provide exceptional temporary support under the European Agricultural Fund for Rural Development (EAFRD) and the possibility to adapt direct payments allocations for calendar year 2027 and Regulation (EU) 2021/2116 as regards more flexible rules on payments of advances in response to the increased fertiliser prices due to the Middle East crisis

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 43(2) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee⁶,

Having regard to the opinion of the Committee of the Regions⁷,

Acting in accordance with the ordinary legislative procedure,

Whereas:

- (1) The recent Middle East crisis and the *de facto* closure of the Strait of Hormuz have led to significant increases of global prices for oil, gas and fertilisers. The global nature of the affected markets has significant price effects on several sectors in the economy of the Union across Member States.
- (2) The agricultural sector is directly affected by the severe increase of fertiliser prices since fertilisers are essential to agricultural productivity, farm viability and food security. Purchases of fertilisers constitute one of the highest input costs for farmers. In addition to the price level, market volatility leads to a particular exposure of Union farmers. The rising costs of fertilisers may force farmers to cut back on their usage, with a clear risk of reduction in quality and yields. It could also reduce the area they cultivate, which would affect Union agricultural production.
- (3) In order to quickly address vulnerabilities of the Union food system resulting from this crisis and to assist farmers facing liquidity problems, it is appropriate to allow exceptional and temporary support by introducing a new type of intervention for crisis support in Regulation (EU) 2021/2115 of the European Parliament and of the Council⁸

⁶ OJ C , , p. .

⁷ OJ C , , p. .

⁸ Regulation (EU) 2021/2115 of the European Parliament and of the Council of 2 December 2021 establishing rules on support for strategic plans to be drawn up by Member States under the common agricultural policy (CAP Strategic Plans) and financed by the European Agricultural Guarantee Fund

provided for through the European Agricultural Fund for Rural Development (EAFRD) and by granting more flexibility to Member States concerning the payment of advances for direct payments in Regulation (EU) 2021/2116 of the European Parliament and of the Council⁹. The introduction of this new type of intervention should not result in an increase of the limits of the land application of fertilisers as determined in the action programmes under Council Directive 91/676/EEC¹⁰.

- (4) The support under the new type of intervention should concentrate the available resources on active farmers who are most affected by high fertiliser prices and should be granted for the additional costs for fertilisers incurred by farmers as a result of price increases occurring as of 1 March 2026. This date serves solely as the reference date for determining the higher fertiliser price and is not linked to the eligibility of the payments to the beneficiaries. To reward farmers who are already under area-based commitments to reduce the use of fertilisers, higher support rates may be provided for those farmers. Moreover, access to relevant knowledge and information on how to reduce the use of fertilisers should be made available to beneficiaries of this intervention. To ensure an efficient use of public support and a fairer distribution of support among eligible farmers, Member States should limit the maximum support per beneficiary or maximum number of hectares supported. Because of the urgent, temporary and exceptional character of this measure and the need for rapid disbursement of the corresponding payments, an end date for the payments to the beneficiaries should be set.
- (5) To ensure sound financial management of the Union funds, Member States should ensure that the total support received by the farmer, in combination with other national or Union support instruments designed to respond to the impact of the high fertiliser prices, does not lead to overcompensation or double funding when granting support for the new type of intervention.
- (6) To incentivise the use of financial instruments for this kind of support, maximum support rates should not apply when support is granted in the form of a standalone working capital.
- (7) In order to avoid delays for payments to farmers facing liquidity problems, it should be provided for that the eligibility of EAFRD-financed expenditure for the new type of intervention may start from the date of entry into force of this Regulation, and also prior to the submission to the Commission of a request for a strategic amendment to the CAP Strategic Plan introducing that intervention.
- (8) The financing of the interventions under the new type of intervention should be programmed with an EAFRD contribution rate of up to 65 % of the eligible public expenditure.
- (9) To ensure adequate funding of the new type of intervention provided for in this Regulation without jeopardising other objectives of the CAP Strategic Plans and the

(EAGF) and by the European Agricultural Fund for Rural Development (EAFRD) and repealing Regulations (EU) No 1305/2013 and (EU) No 1307/2013 (OJ L 435, 6.12.2021, p. 1, ELI: <http://data.europa.eu/eli/reg/2021/2115/oj>).

⁹ Regulation (EU) 2021/2116 of the European Parliament and of the Council of 2 December 2021 on the financing, management and monitoring of the common agricultural policy and repealing Regulation (EU) No 1306/2013 (OJ L 435, 6.12.2021, p. 187, ELI: <http://data.europa.eu/eli/reg/2021/2116/oj>).

¹⁰ Council Directive 91/676/EEC of 12 December 1991 concerning the protection of waters against pollution caused by nitrates from agricultural sources (OJ L 375, 31.12.1991, p. 1, ELI: <http://data.europa.eu/eli/dir/1991/676/oj>).

reserved amounts for crisis payments, a maximum share of the Union contribution to the new type of intervention should be fixed.

- (10) Due to its special nature, the new type of intervention should be exempt from the obligation to contribute to the result indicators listed in Annex I to Regulation (EU) 2021/2115.
- (11) When introducing this new type of intervention in the CAP Strategic Plans, such request for strategic amendment should not count among the maximum possible requests of strategic amendments per year.
- (12) To ensure a level playing field the maximum additional national financing for the interventions under the new type of intervention should be limited to 200 % of EAFRD funding for this type of intervention.
- (13) In Annex I to Regulation (EU) 2021/2115, an additional output indicator should be added for the new type of intervention.
- (14) The title of Annex XV to Regulation (EU) 2021/2115 should be amended to reflect that the financial limits of support include financing for the new type of intervention introduced by this Regulation.
- (15) Article 103(1) of Regulation (EU) 2021/2115 grants Member States the flexibility to adjust their allocations for direct payments by transferring funds to and from their allocations for EAFRD for the calendar years 2023 to 2026. In order to ensure that Member States can continue to successfully implement the respective national strategies underpinning their CAP Strategic Plans, including strategies to cope with unexpected crisis such as the impact of the high fertiliser prices, they should be allowed to adjust the allocations for direct payments also for calendar year 2027 within a given ceiling, based on the transfer limits applicable in respect of the calendar years 2023 to 2026, and to amend their CAP Strategic Plans accordingly. It is therefore appropriate to provide for a new provision to that effect in Title IV of Regulation (EU) 2021/2115 and a new related Annex with maximum amounts of increase and decrease per Member State. Moreover, it is also necessary to make amendments to Article 87(2), Article 112(2), point (b), Article 119(2) and (7) and Article 121 of that Regulation in order to empower the Commission to adopt a delegated act to take account of the adjustments without the period for adoption of that act counting for the calculation of time limits for Commission actions, require Member States to include such adjustments in their financial plans and amend through a strategic amendment their CAP Strategic Plans, and ensure that the resulting amendments do not count among the maximum number of strategic amendments possible per year.
- (16) Given the Middle East crisis and the resulting rise of fertiliser prices and financial risk exposure of farmers, the current advance payment level is no longer sufficient. In order to support farmers experiencing liquidity problems and as the effects of this crisis are highly likely to persist throughout the year 2026, it is appropriate to change the maximum rates for advances for direct payments in Regulation (EU) 2021/2116, so as to allow a higher rate to be paid for that calendar year. It is therefore appropriate to increase the maximum rate of advances for direct payments from 70 % to 75%,

within the limit laid down in Article 11 of Regulation (EU, Euratom) 2024/2509 of the European Parliament and the Council¹¹ ('Financial Regulation').

- (17) The Member States are currently allowed to pay advances to farmers in the period from 16 October to 30 November of the calendar year. To support farmers experiencing liquidity problems caused by high fertiliser prices, it is appropriate to grant Member States more flexibility regarding the timing of advances for direct payments and to allow such payments to be made earlier in the year, directly after the application for support. However, taking into consideration that advances for direct payments paid by the Member States to farmers in one calendar year are to be reimbursed by the Commission to the Member States only from the budget of the following year, advances for direct payments paid to beneficiaries prior to 16 October 2026 should be deemed to have been effected during the month of November 2026 and declared by Member States for reimbursement with the declaration relating to that month so that they would be reimbursed by the Commission in the beginning of the year 2027.
- (18) In accordance with Article 59 of Regulation (EU) 2021/2116, Member States have the flexibility to set up their management and control systems. Member States are encouraged to adjust their management and control systems to ensure that the additional flexibility on timing and size of advances provided for by this Regulation allows timely and effective support to farmers. In particular Member States should decide which verifications they have to finalise before disbursing advance payments to address urgent liquidity needs. In this context, Member States should also take into consideration the possibility that they could recover any unduly paid advances and protect the financial interests of the Union before the final payment is made. At the time of the final payments, the Member State should assess the risk of non-compliance, using options such as checks on eligibility and possible non-compliances and the recovery of unduly paid amounts. When an efficient management and control system is in place, including on debt management, serious deficiencies are unlikely to arise.
- (19) Therefore, Articles 21, 35 and 44 of Regulation (EU) 2021/2116 should be amended, in order to allow Member States to make advance payments for direct payments to beneficiaries before 16 October in calendar year 2026.
- (20) Regulations (EU) 2021/2115 and (EU) 2021/2116 should therefore be amended accordingly.
- (21) In view of the necessity to take immediate action, this Regulation should enter into force on the day following that of its publication in the *Official Journal of the European Union*,

HAVE ADOPTED THIS REGULATION:

Article 1

Amendments to Regulation (EU) 2021/2115

Regulation (EU) 2021/2115 is amended as follows:

¹¹ Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (OJ L, 2024/2509, 26.9.2024, ELI: <http://data.europa.eu/eli/reg/2024/2509/oj>).

- (1) in Article 69, the following point is added:
- ‘(j) support to farmers affected by the severe increase of fertiliser prices due to the Middle East crisis’;

- (2) in Title III, Chapter IV, Section 1, the following Article is added:

‘Article 78b

Support to farmers affected by the severe increase of fertiliser prices due to the Middle East crisis

1. Member States may provide exceptional temporary support to active farmers that are affected by the severe increase of fertiliser prices under the conditions set out in this Article and as further specified by the Member States in their CAP Strategic Plans.
 2. Member States shall ensure that support under this Article targets farmers who are most affected by the severe increase of fertiliser prices, by determining eligibility conditions on the basis of available evidence.
 3. The support under this Article shall cover the additional costs of fertilisers caused by market developments resulting from the Middle East crisis in the period starting on 1 March 2026. For the purpose of calculating those additional costs, based on reasonable assumptions, Member States shall define an average benchmark price which is based on the price for fertilisers of at least three consecutive months within the period between 1 January 2025 and 28 February 2026 and a representative price which is based on the price for fertilisers during a period defined by the Member State, which shall not start before 1 March 2026. The support under this Article shall take the form of a unit cost per hectare calculated on the basis of the average annual consumption of fertilisers per area, differentiated by sectors or production systems. Alternatively, Member States may base the support under this Article on the actual costs incurred of each beneficiary, using the same benchmark price as described in this paragraph.
 4. Member States shall establish the applicable support rates for covering up to 50 % of the additional costs for fertilisers. Those rates may be increased up to 80 % for farmers who are under commitments or requirements to reduce the use of fertilisers under Article 31, Article 70 or Article 72. For financial instruments in the form of a standalone working capital, Article 80(4) shall apply.
 5. Member States shall set an upper limit per beneficiary for the maximum amount of support or for the maximum number of hectares supported.
 6. The support under this Article shall be paid to the farmer by 30 June 2027.
 7. Member States shall ensure that farmers receiving support under this Article have access to the relevant knowledge and information to optimise the sustainable use of fertilisers.
 8. When granting support under this Article, Member States shall ensure that overcompensation as a result of the combination of intervention under this Article with other national or Union support instruments is avoided.’;
- (3) Article 80 is amended as follows:
- (a) paragraph 1 is replaced by the following:

‘1. Support in the form of financial instruments referred to in Article 58 of Regulation (EU) 2021/1060 may be granted under types of intervention referred to in Articles 73 to 78 and 78b of this Regulation.’;

(b) in paragraph 3, the first sentence is replaced by the following:

‘In accordance with Article 58(2) of Regulation (EU) 2021/1060, working capital, including standalone working capital, may be eligible expenditure under Articles 73, 74, 76, 77, 78 and 78b of this Regulation if it contributes to the achievement of at least one specific objective relevant for the intervention concerned.’;

(c) paragraph 4 is replaced by the following:

‘4. By way of derogation from Articles 73, 74, 76, 77, 78 and 78b, the support rates laid down in those Articles shall not apply to standalone working capital finance.’;

(4) in Article 86(3), the following subparagraph is added:

‘By way of derogation from the first subparagraph of this paragraph, the CAP Strategic Plan may provide that in case of a type of intervention pursuant to Article 78b, the eligibility of EAFRD-financed expenditure relating to amendments to the CAP Strategic Plan may start before the date of submission to the Commission of the request for amendment but not before [...] [OPOCE: date of entry into force of this Regulation].’;

(5) in Article 87(2), the first subparagraph is replaced by the following:

‘The Commission is empowered to adopt delegated acts in accordance with Article 152 amending the Member States’ allocations set out in Annexes V and IX to take account of the developments relating to the total maximum amount of direct payments that may be granted, including the transfers referred to in Articles 17 and 103, the modification of the direct payments allocations referred to in Article 103a, the transfers of financial allocations referred to in Article 88(5) and any deductions needed to finance types of intervention in other sectors referred to in Article 88(6).’;

(6) in Article 91(3), point (a) is replaced by the following:

‘(a) 65 % of the eligible public expenditure for payments for natural or other area-specific constraints under Article 71 and for support under Article 78b’;

(7) Article 96a is replaced by the following:

‘Article 96a

Maximum financial allocations for crisis payments referred to in Article 78a and support to farmers referred to in Article 78b

1. The maximum amount for each Member State that may be reserved for crisis payments to farmers following natural disasters, adverse climatic events or catastrophic events referred to in Article 78a and for support to farmers affected by the severe increase of fertiliser prices due to the Middle East crisis referred to in Article 78b shall be limited to the annual amounts set out in Annex XV.
2. A maximum of 25 % of the annual amounts set out in Annex XV may be reserved to finance the support to farmers referred to in Article 78b.
3. The total EAFRD expenditure for the crisis payments referred to in Articles 78a and 78b shall not exceed the sum of the indicative financial allocations for these types of intervention for financial years 2026 and 2027, as established by Member States in

their financial plans in accordance with Article 112(2), point (a), and approved by the Commission in accordance with Article 119. That financial ceiling shall constitute a financial ceiling set by Union law.’;

- (8) in Title IV, the following Article is added:

‘Article 103a

Direct payment allocations for calendar year 2027

Member States may, no later than 31 August 2026, decide to increase or decrease their allocations for direct payments set out in Annexes V and IX for calendar year 2027 by an amount not higher than the amount of increase and decrease set out in Annex XVI per Member State, as part of a request for strategic amendment of their CAP Strategic Plans referred to in Article 119.’;

- (9) in Article 111, the second paragraph is replaced by the following:

‘Point (e) of the first paragraph shall not apply to the type of intervention in the apiculture sector referred to in Article 55(1), points (a) and (c) to (g), interventions under the type of intervention in the wine sector referred to in Article 58(1), points (h) to (k), the information and promotion actions for quality schemes under the type of intervention for cooperation referred to in Article 77, interventions under the type of intervention for crisis payments to farmers following natural disasters, adverse climatic events or catastrophic events referred to in Article 78a, and interventions under the type of intervention for support to farmers affected by the severe increase of fertiliser prices referred to in Article 78b.’;

- (10) in Article 112(2), point (b) is replaced by the following:

‘(b) the transfers of the amounts referred to in point (a) between types of intervention in the form of direct payments and types of intervention for rural development in accordance with Article 103, any deductions of the Member State’s allocations for the types of intervention in the form of direct payments to make amounts available for the types of intervention in other sectors referred to in Title III, Chapter III, Section 7, in accordance with Article 88(6), and any modification of the direct payments allocations in accordance with Article 103a’;

- (11) Article 119 is amended as follows:

- (a) in paragraph 2, first subparagraph, point (c) is replaced by the following:

‘(c) amendments related to Article 17(5), Article 88(7), Articles 92 to 98, Article 103(1), (5) and (6) or Article 103a’;

- (b) in paragraph 7, the second subparagraph is replaced by the following:

‘A request for strategic amendment related to Article 17(5), Article 78b, Article 88(7), Article 103(5) or (6) or Article 103a shall not count for the limitation laid down in the first subparagraph of this paragraph.’;

- (12) in Article 121, second subparagraph, point (b) is replaced by the following:

‘(b) for amendments related to Article 17(5), Article 88(7), Article 103(5) and Article 103a, the period for the adoption of the delegated act for the amendment of the allocations in accordance with Article 87(2).’;

- (13) in Article 146, the following subparagraph is added:

‘Member States may provide additional national financing of up to 200 % of EAFRD financing allocated in the CAP Strategic Plan for support under Article 78b.’;

- (14) Annexes I and XV are amended in accordance with Annex I to this Regulation;
- (15) the text set out in Annex II to this Regulation is added as Annex XVI.

Article 2

Amendments to Regulation (EU) 2021/2116

Regulation (EU) 2021/2116 is amended as follows:

- (1) in Article 21(2), the first subparagraph is replaced by the following:

‘2. Monthly payments shall be made to each Member State on or before the third working day of the second month following that in which the expenditure is effected, taking account of the reductions or suspensions applied under Articles 39 to 42 or any other corrections. Expenditure effected by Member States between 1 and 15 October shall count as having been made in the month of October. Expenditure effected between 16 and 31 October shall count as having been made in the month of November. Expenditure effected by Member States to pay advances before 16 October in calendar year 2026 pursuant to Article 44(2), second subparagraph, point (a), shall count as having been made in the month of November and shall be declared in the declaration relating to that month.’;

- (2) Article 35 is replaced by the following:

‘Article 35

Agricultural financial year

Without prejudice to special provisions on declarations of expenditure and revenue relating to public intervention laid down by the Commission pursuant to Article 47(2), first subparagraph, point (a), and on declarations of expenditure relating to advances paid before 16 October in calendar year 2026 pursuant to Article 44(2), second subparagraph, point (a), the financial year shall cover expenditure paid and revenue received and entered in the accounts of the EAGF and EAFRD by the paying agencies in respect of financial year N beginning on 16 October of year N – 1 and ending on 15 October of year N.’;

- (3) in Article 44(2), second subparagraph, point (a) is replaced by the following:

‘(a) prior to 1 December, but not before 16 October, pay advances of up to 70 % for interventions in the form of direct payments and for aid constituting direct payments under the measures referred to in Chapter IV of Regulation (EU) No 228/2013 and in Chapter IV of Regulation (EU) No 229/2013; however, in respect of claim year 2026, Member States may pay advances of up to 75 % for those interventions and measures and may pay these advances before 16 October 2026.’.

Article 3

Entry into force

This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the European Parliament
The President

For the Council
The President

LEGISLATIVE FINANCIAL AND DIGITAL STATEMENT

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1. FRAMEWORK OF THE PROPOSAL/INITIATIVE

1.1. Title of the proposal/initiative

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/2115 as regards a specific type of intervention to provide exceptional temporary support under the European Agricultural Fund for Rural Development (EAFRD) and the possibility to adapt direct payments allocations in calendar year 2027 and Regulation (EU) 2021/2116 as regards more flexible rules on payments of advances in response to the increased fertiliser prices due to the Middle East crisis

1.2. Policy area(s) concerned

Programme cluster 8 - Agriculture & Maritime Policy under Heading 3 of the Multiannual Financial Framework (MFF) 2021-2027 – Natural Resources and Environment

1.3. Objective(s)

1.3.1. General objective(s)

In order to ensure the viability of farms and European food security, the initiative aims to provide liquidity support to farmers to help them overcome the impact of increased fertiliser prices due to the Middle East crisis. It therefore provides Member States flexibility to support farmers.

1.3.2. Specific objective(s)

The initiative aims to provide liquidity support to farmers by:

- providing for a new temporary intervention providing such support via grants or stand-alone working capital,
- providing for an increased rate of advances for direct payments as well as the possibility for Member states to pay those advances before the 16th of October 2026,
- providing for the possibility to adjust the level of direct payments in calendar year 2027 in order for Member States to better adapt the financial support to farmers' needs.

1.3.3. Expected result(s) and impact

Specify the effects which the proposal/initiative should have on the beneficiaries/groups targeted.

The initiative should help farmers better overcome the economic impact of increased fertiliser prices due to the Middle East crisis by having access to dedicated liquidity through a new intervention and earlier advances.

1.3.4. Indicators of performance

Specify the indicators for monitoring progress and achievements.

A new output indicator is proposed for the new intervention. Beyond that existing indicators are used to measure performance.

1.4. The proposal/initiative relates to:

- ☒ a new action
- ☐ a new action following a pilot project / preparatory action¹²
- ☐ the extension of an existing action
- ☐ a merger or redirection of one or more actions towards another/a new action

1.5. Grounds for the proposal/initiative

1.5.1. Requirement(s) to be met in the short or long term including a detailed timeline for roll-out of the implementation of the initiative

Following up on the Communication on a Fertiliser Action Plan¹³, the initiative provides for a targeted exceptional support for the most-affected farmers through existing instruments under the common agricultural policy, and propose a targeted CAP package enabling Member States to make maximum use of support available under the current CAP strategic plans by Q2 2026.

1.5.2. Added value of EU involvement (it may result from different factors, e.g. coordination gains, legal certainty, greater effectiveness or complementarities). For the purposes of this section 'added value of EU involvement' is the value resulting from EU action, that is additional to the value that would have been otherwise created by Member States alone.

The cross-border and global nature of the challenges faced by EU agriculture linked to the Middle East crisis, notably as regards increased fertiliser prices require a common response at the EU level, securing the functioning of the single market and the level playing field already established by the Common Agricultural Policy. Accordingly, the initiative amends EU legislation governing the implementation by Member States of interventions funded from EU funds.

1.5.3. Lessons learned from similar experiences in the past

The initiative builds on the experience of earlier crisis packages notably to tackle the Covid pandemic or the war in Ukraine.

1.5.4. Compatibility with the multiannual financial framework and possible synergies with other appropriate instruments

The initiative is compatible with the 2021-2027 MFF. It will be complementary to other actions part of the Communication on a Fertiliser Action Plan.

EU budget expenditure 2028-2034 is subject to the approval of the new MFF-relevant legislation.

¹² As referred to in Article 58(2), point (a) or (b) of the Financial Regulation.

¹³ Communication from the Commission - Fertiliser Action Plan: Partnership for ensuring the availability, affordability and strategic autonomy in home-grown EU fertilisers {COM/2026/310 final} [EUR-Lex - 52026DC0310 - EN - EUR-Lex](#)

1.5.5. Assessment of the different available financing options, including scope for redeployment

Any changes in the Union financial assistance for the interventions under the strategic plans as a result of this proposal are made within the framework of the national financial envelopes.

1.6. Duration of the proposal/initiative and of its financial impact

☐ limited duration

- ☐ in effect from [DD/MM]YYYY to [DD/MM]YYYY
- ☐ financial impact from YYYY to YYYY for commitment appropriations and from YYYY to YYYY for payment appropriations.

☒ unlimited duration

- Implementation with a start-up period from YYYY to YYYY,
- followed by full-scale operation.

1.7. Method(s) of budget implementation planned

☐ Direct management by the Commission

- ☐ by its departments, including by its staff in the Union delegations;
- ☐ by the executive agencies

☒ Shared management with the Member States

☐ Indirect management by entrusting budget implementation tasks to:

- ☐ third countries or the bodies they have designated
- ☐ international organisations and their agencies (to be specified)
- ☐ the European Investment Bank and the European Investment Fund
- ☐ bodies referred to in Articles 70 and 71 of the Financial Regulation
- ☐ public law bodies
- ☐ bodies governed by private law with a public service mission to the extent that they are provided with adequate financial guarantees
- ☐ bodies governed by the private law of a Member State that are entrusted with the implementation of a public-private partnership and that are provided with adequate financial guarantees
- ☐ bodies or persons entrusted with the implementation of specific actions in the common foreign and security policy pursuant to Title V of the Treaty on European Union, and identified in the relevant basic act
- ☐ bodies established in a Member State, governed by the private law of a Member State or Union law and eligible to be entrusted, in accordance with sector-specific rules, with the implementation of Union funds or budgetary guarantees, to the extent that such bodies are controlled by public law bodies or by bodies governed by private law with a public service mission, and are provided with adequate financial guarantees in the form of joint and several liability by the controlling bodies or equivalent financial guarantees and which may be, for each action, limited to the maximum amount of the Union support.

Comments

Not applicable.

2. MANAGEMENT MEASURES

2.1. Monitoring and reporting rules

The initiative builds on the existing monitoring and reporting rules for the CAP Strategic Plans.

2.2. Management and control system(s)

2.2.1. *Justification of the budget implementation method(s), the funding implementation mechanism(s), the payment modalities and the control strategy proposed*

The initiative builds on the existing management and control systems for the CAP Strategic Plans.

2.2.2. *Information concerning the risks identified and the internal control system(s) set up to mitigate them*

The initiative builds on the existing monitoring and reporting rules for the CAP Strategic Plans and also provides for clear rules allowing to mitigate risks.

2.2.3. *Estimation and justification of the cost-effectiveness of the controls (ratio between the control costs and the value of the related funds managed), and assessment of the expected levels of risk of error (at payment & at closure)*

The initiative builds on the existing control rules for the CAP Strategic Plans.

2.3. Measures to prevent fraud and irregularities

The initiative builds on the existing rules aiming to prevent fraud and irregularities for the CAP Strategic Plans.

3. ESTIMATED FINANCIAL IMPACT OF THE PROPOSAL/INITIATIVE

3.1. Heading(s) of the multiannual financial framework and expenditure budget line(s) affected

This proposal has no quantifiable budgetary implications. Any changes in the Union financial assistance for the interventions under the strategic plan as a result of this proposal are made within the framework of the national financial envelopes.

The proposal has no impact for the budget 2027. As far as budgetary impacts in following years are concerned, according to Article 35(10) of the Commission's proposal for the NRPP Regulation, direct payments for calendar year 2027 will not be part of Member States NRP Plans but will be covered by the 2028-2034 MFF budget. However, as the full amount of Member States' plans should be matched with equivalent budgetary appropriations, and as 2021-2027 CAP legacy payments (i.e. direct payments related to calendar year 2027) will be taken from the next MFF envelope, an amount equivalent to these legacy payments will be mobilised under the following MFF (post-2034) to preserve the total envelope which Member States can programme in 2028-2034. Thus, the legacy payments do not affect the amount that Member States can programme in their NRP Plans, which is the 2028-2034 MFF allocation, including the full ring-fenced envelope for CAP income support interventions.

If Member States decide to reduce or increase the initially planned amount for direct payments in calendar year 2027, as allowed by the proposal, a correspondingly lower or higher amount will be concerned by Article 35(10) and, as a result, more or less resources are available for programming other CAP interventions under the 2028 budgetary tranche of the NRPP. The calendar year 2027 direct payments – including any increase or decrease - have to be accommodated within the proposed ringfenced CAP allocations of the Member State.

- Existing budget lines

In order of multiannual financial framework headings and budget lines.

Heading of multiannual financial framework	Budget line	Type of expenditure	Contribution			
	Number	Diff./Non-diff. ¹⁴	from EFTA countries ¹⁵	from candidate countries and potential candidates ¹⁶	From other third countries	other assigned revenue
	08.02.04 Direct payments types of interventions under the CAP Strategic plans	Non-diff.	NO	NO	NO	YES
	08.02.05.01 POSEI and Smaller Aegean Islands (direct payments)	Non-diff.	NO	NO	NO	YES

¹⁴ Diff. = Differentiated appropriations / Non-diff. = Non-differentiated appropriations.

¹⁵ EFTA: European Free Trade Association.

¹⁶ Candidate countries and, where applicable, potential candidates from the Western Balkans.

	[08.03.01.01 Rural Development interventions under the CAP Strategic Plan]	Diff./	/NO	/NO	/NO	YES
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO

- New budget lines requested

In order of multiannual financial framework headings and budget lines.

Heading of multiannual financial framework	Budget line	Type of expenditure	Contribution			
	Number	Diff./Non-diff.	from EFTA countries	from candidate countries and potential candidates	from other third countries	other assigned revenue
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO

3.2. Estimated financial impact of the proposal on appropriations

3.2.1. Summary of estimated impact on operational appropriations

- ☐ The proposal/initiative does not require the use of operational appropriations
- The proposal/initiative requires the use of operational appropriations, as explained below
- ☒ This proposal has no quantifiable budgetary implications. Any changes in the Union financial assistance for the interventions under the strategic plan as a result of this proposal are made within the framework of the national financial envelopes.

3.2.1.1. Appropriations from voted budget

EUR million (to three decimal places)

Heading of multiannual financial framework		Number					
DG: <.....>			Year	Year	Year	Year	TOTAL MFF 2021-2027
			2024	2025	2026	2027	
Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000
DG: <.....>			Year	Year	Year	Year	TOTAL MFF 2021-2027
			2024	2025	2026	2027	
Operational appropriations							
Budget line	Commitments	(1a)					0.000

	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000
			Year	Year	Year	Year	TOTAL MFF 2021-2027
			2024	2025	2026	2027	
TOTAL operational appropriations	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations of an administrative nature financed from the envelope for specific programmes		(6)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations under HEADING <....> of the multiannual financial framework	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000

Heading of multiannual financial framework	Number	
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DG: <.....>			Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
Operational appropriations							
Budget line	Commitments	(1a)					0.000

	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b +3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000

DG: <.....>			Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b +3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000

			Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
TOTAL operational appropriations	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000

TOTAL appropriations of an administrative nature financed from the envelope for specific programmes		(6)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations under HEADING <....> of the multiannual financial framework	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000
			Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
• TOTAL operational appropriations (all operational headings)	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000
• TOTAL appropriations of an administrative nature financed from the envelope for specific programmes (all operational headings)		(6)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations Under Heading 1 to 6 of the multiannual financial framework (Reference amount)	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000

Heading of multiannual financial framework	7	‘Administrative expenditure’				
DG: <.....>		Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021- 2027
• Human resources		0.000	0.000	0.000	0.000	0.000
• Other administrative expenditure		0.000	0.000	0.000	0.000	0.000
TOTAL DG <.....>	Appropriations	0.000	0.000	0.000	0.000	0.000

DG: <.....>	Year	Year	Year	Year	TOTAL
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		2024	2025	2026	2027	MFF 2021-2027
• Human resources		0.000	0.000	0.000	0.000	0.000
• Other administrative expenditure		0.000	0.000	0.000	0.000	0.000
TOTAL DG <.....>	Appropriations	0.000	0.000	0.000	0.000	0.000

TOTAL appropriations under HEADING 7 of the multiannual financial framework	(Total commitments = Total payments)	0.000	0.000	0.000	0.000	0.000
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EUR million (to three decimal places)

		Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
TOTAL appropriations under HEADINGS 1 to 7	Commitments	0.000	0.000	0.000	0.000	0.000
of the multiannual financial framework	Payments	0.000	0.000	0.000	0.000	0.000

3.2.1.2. Appropriations from external assigned revenues

EUR million (to three decimal places)

Heading of multiannual financial framework	Number	
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DG: <.....>		Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
Operational appropriations						
Budget line	Commitments	(1a)				0.000
	Payments	(2a)				0.000
Budget line	Commitments	(1b)				0.000

	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000
DG: <.....>			Year	Year	Year	Year	TOTAL MFF 2021-2027
			2024	2025	2026	2027	
Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000
			Year	Year	Year	Year	TOTAL MFF 2021-2027
			2024	2025	2026	2027	
TOTAL operational appropriations	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations of an administrative nature financed from the envelope for specific programmes		(6)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations under HEADING <....> of the multiannual financial framework	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000

Heading of multiannual financial framework	Number	
--	--------	--

DG: <.....>	Year	Year	Year	Year	TOTAL MFF 2021-2027
	2024	2025	2026	2027	

Operational appropriations						
Budget line	Commitments	(1a)				0.000
	Payments	(2a)				0.000
Budget line	Commitments	(1b)				0.000
	Payments	(2b)				0.000

Appropriations of an administrative nature financed from the envelope of specific programmes						
Budget line		(3)				0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000

DG: <.....>	Year	Year	Year	Year	TOTAL MFF 2021-2027
	2024	2025	2026	2027	

Operational appropriations						
Budget line	Commitments	(1a)				0.000
	Payments	(2a)				0.000
Budget line	Commitments	(1b)				0.000
	Payments	(2b)				0.000

Appropriations of an administrative nature financed from the envelope of specific programmes						
Budget line		(3)				0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000

	Year	Year	Year	Year	TOTAL MFF 2021-2027
	2024	2025	2026	2027	

TOTAL operational appropriations	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations of an administrative nature financed from the envelope for specific programmes		(6)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations under HEADING <....> of the multiannual financial framework	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000

			Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
• TOTAL operational appropriations (all operational headings)	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000
• TOTAL appropriations of an administrative nature financed from the envelope for specific programmes (all operational headings)		(6)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations under Headings 1 to 6 of the multiannual financial framework (Reference amount)	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000

Heading of multiannual financial framework	7	'Administrative expenditure'
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EUR million (to three decimal places)

DG: <.....>	Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021- 2027
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↓	Type ¹⁷	Average cost	No	Cost	No	Cost	No	Cost	No	Cost	No	Cost	No	Cost	No	Cost	Total No	Total cost
SPECIFIC OBJECTIVE No 1 ¹⁸ ...																		
- Output																		
- Output																		
- Output																		
Subtotal for specific objective No 1																		
SPECIFIC OBJECTIVE No 2 ...																		
- Output																		
Subtotal for specific objective No 2																		
TOTALS																		

¹⁷ Outputs are products and services to be supplied (e.g. number of student exchanges financed, number of km of roads built, etc.).

¹⁸ As described in Section 1.3.2. 'Specific objective(s)'

3.2.3. Summary of estimated impact on administrative appropriations

- ☒ The proposal/initiative does not require the use of appropriations of an administrative nature
- ☐ The proposal/initiative requires the use of appropriations of an administrative nature, as explained below

3.2.3.1. Appropriations from voted budget

VOTED APPROPRIATIONS	Year	Year	Year	Year	TOTAL 2021 - 2027
	2024	2025	2026	2027	
HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000
Other administrative expenditure	0.000	0.000	0.000	0.000	0.000
Subtotal HEADING 7	0.000	0.000	0.000	0.000	0.000
Outside HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000
Other expenditure of an administrative nature	0.000	0.000	0.000	0.000	0.000
Subtotal outside HEADING 7	0.000	0.000	0.000	0.000	0.000
TOTAL	0.000	0.000	0.000	0.000	0.000

3.2.3.2. Appropriations from external assigned revenues

EXTERNAL ASSIGNED REVENUES	Year 2024	Year 2025	Year 2026	Year 2027	TOTAL 2021 - 2027
HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000
Other administrative expenditure	0.000	0.000	0.000	0.000	0.000
Subtotal HEADING 7	0.000	0.000	0.000	0.000	0.000
Outside HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000
Other expenditure of an administrative nature	0.000	0.000	0.000	0.000	0.000
Subtotal outside HEADING 7	0.000	0.000	0.000	0.000	0.000
TOTAL	0.000	0.000	0.000	0.000	0.000

3.2.3.3. Total appropriations

TOTAL VOTED APPROPRIATIONS + EXTERNAL ASSIGNED REVENUES	Year 2024	Year 2025	Year 2026	Year 2027	TOTAL 2021 - 2027
HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000
Other administrative expenditure	0.000	0.000	0.000	0.000	0.000
Subtotal HEADING 7	0.000	0.000	0.000	0.000	0.000
Outside HEADING 7					

Human resources	0.000	0.000	0.000	0.000	0.000
Other expenditure of an administrative nature	0.000	0.000	0.000	0.000	0.000
Subtotal outside HEADING 7	0.000	0.000	0.000	0.000	0.000
TOTAL	0.000	0.000	0.000	0.000	0.000

The appropriations required for human resources and other expenditure of an administrative nature will be met by appropriations from the DG that are already assigned to management of the action and/or have been redeployed within the DG, together, if necessary, with any additional allocation which may be granted to the managing DG under the annual allocation procedure and in the light of budgetary constraints.

3.2.4. Estimated requirements of human resources

- ☒ The proposal/initiative does not require the use of human resources
- ☐ The proposal/initiative requires the use of human resources, as explained below

3.2.4.1. Financed from voted budget

Estimate to be expressed in full-time equivalent units (FTEs)

VOTED APPROPRIATIONS		Year 2024	Year 2025	Year 2026	Year 2027
• Establishment plan posts (officials and temporary staff)					
20 01 02 01 (Headquarters and Commission's Representation Offices)		0	0	0	0
20 01 02 03 (EU Delegations)		0	0	0	0
01 01 01 01 (Indirect research)		0	0	0	0
01 01 01 11 (Direct research)		0	0	0	0
Other budget lines (specify)		0	0	0	0
• External staff (inFTEs)					
20 02 01 (AC, END from the 'global envelope')		0	0	0	0
20 02 03 (AC, AL, END and JPD in the EU Delegations)		0	0	0	0
Admin. Support line [XX.01.YY.YY]	- at Headquarters	0	0	0	0
	- in EU Delegations	0	0	0	0
01 01 01 02 (AC, END - Indirect research)		0	0	0	0
01 01 01 12 (AC, END - Direct research)		0	0	0	0
Other budget lines (specify) - Heading 7		0	0	0	0
Other budget lines (specify) - Outside Heading 7		0	0	0	0
TOTAL		0	0	0	0

3.2.4.2. Financed from external assigned revenues

EXTERNAL ASSIGNED REVENUES		Year 2024	Year 2025	Year 2026	Year 2027
• Establishment plan posts (officials and temporary staff)					
20 01 02 01 (Headquarters and Commission's Representation Offices)		0	0	0	0
20 01 02 03 (EU Delegations)		0	0	0	0
01 01 01 01 (Indirect research)		0	0	0	0

01 01 01 11 (Direct research)	0	0	0	0
Other budget lines (specify)	0	0	0	0
• External staff (in full time equivalent units)				
20 02 01 (AC, END from the ‘global envelope’)	0	0	0	0
20 02 03 (AC, AL, END and JPD in the EU Delegations)	0	0	0	0
Admin. Support line [XX.01.YY.YY]	- at Headquarters	0	0	0
	- in EU Delegations	0	0	0
01 01 01 02 (AC, END - Indirect research)	0	0	0	0
01 01 01 12 (AC, END - Direct research)	0	0	0	0
Other budget lines (specify) - Heading 7	0	0	0	0
Other budget lines (specify) - Outside Heading 7	0	0	0	0
TOTAL	0	0	0	0

3.2.4.3. Total requirements of human resources

TOTAL VOTED APPROPRIATIONS + EXTERNAL ASSIGNED REVENUES	Year 2024	Year 2025	Year 2026	Year 2027
• Establishment plan posts (officials and temporary staff)				
20 01 02 01 (Headquarters and Commission’s Representation Offices)	0	0	0	0
20 01 02 03 (EU Delegations)	0	0	0	0
01 01 01 01 (Indirect research)	0	0	0	0
01 01 01 11 (Direct research)	0	0	0	0
Other budget lines (specify)	0	0	0	0
• External staff (in full time equivalent units)				
20 02 01 (AC, END from the ‘global envelope’)	0	0	0	0
20 02 03 (AC, AL, END and JPD in the EU Delegations)	0	0	0	0
Admin. Support line [XX.01.YY.YY]	- at Headquarters	0	0	0
	- in EU Delegations	0	0	0
01 01 01 02 (AC, END - Indirect research)	0	0	0	0
01 01 01 12 (AC, END - Direct research)	0	0	0	0
Other budget lines (specify) - Heading 7	0	0	0	0
Other budget lines (specify) - Outside Heading 7	0	0	0	0
TOTAL	0	0	0	0

The staff required to implement the proposal (in FTEs):

	To be covered by current staff available in the Commission services	Exceptional additional staff*		
		To be financed under Heading 7 or Research	To be financed from BA line	To be financed from fees

Establishment plan posts			N/A	
External staff (CA, SNEs, INT)				

Description of tasks to be carried out by:

Officials and temporary staff	
External staff	

3.2.5. Overview of estimated impact on digital technology-related investments

TOTAL Digital and IT appropriations	Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021 - 2027
HEADING 7					
IT expenditure (corporate)	0.000	0.000	0.000	0.000	0.000
Subtotal HEADING 7	0.000	0.000	0.000	0.000	0.000
Outside HEADING 7					
Policy IT expenditure on operational programmes	0.000	0.000	0.000	0.000	0.000
Subtotal outside HEADING 7	0.000	0.000	0.000	0.000	0.000
TOTAL	0.000	0.000	0.000	0.000	0.000

3.2.6. Compatibility with the current multiannual financial framework

The proposal/initiative:

- ☒ can be fully financed through redeployment within the relevant heading of the multiannual financial framework (MFF)

Any changes in the Union financial assistance for the interventions under the strategic plan as a result of this proposal are made within the framework of the national financial envelopes.

- ☐ requires use of the unallocated margin under the relevant heading of the MFF and/or use of the special instruments as defined in the MFF Regulation
- ☐ requires a revision of the MFF

3.2.7. Third-party contributions

The proposal/initiative:

- ☒ does not provide for co-financing by third parties
- ☐ provides for the co-financing by third parties estimated below:

Appropriations in EUR million (to three decimal places)

	Year 2024	Year 2025	Year 2026	Year 2027	Total
Specify the co-financing body					
TOTAL appropriations co-financed					

3.3. Estimated impact on revenue

- ☒ The proposal/initiative has no financial impact on revenue.
- ☐ The proposal/initiative has the following financial impact:
- ☐ on own resources
- ☐ on other revenue
- ☐ please indicate, if the revenue is assigned to expenditure lines

EUR million (to three decimal places)

Budget revenue line:	Appropriations available for the current financial year	Impact of the proposal/initiative ¹⁹			
		Year 2024	Year 2025	Year 2026	Year 2027
Article					

For assigned revenue, specify the budget expenditure line(s) affected.

Other remarks (e.g. method/formula used for calculating the impact on revenue or any other information).

4. DIGITAL DIMENSIONS

4.1. Requirements of digital relevance

4.2. Data

Not applicable.

4.3. Digital solutions

Not applicable.

¹⁹

As regards traditional own resources (customs duties, sugar levies), the amounts indicated must be net amounts, i.e. gross amounts after deduction of 20% for collection costs.

4.4. *Interoperability assessment*

Not applicable.

4.5. **Measures to support digital implementation**

Not applicable.